

# Enablers of and barriers to change in primary care: a process evaluation of an adaptable guideline implementation strategy

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## Background

- Variation in implementation of guidelines is not fully explained by (measured) patient and practice characteristics
- UK general practices are under pressure on a number of fronts:
  - *Multiple top-down and bottom-up priorities*
  - *Multiplying demands*
  - *Multiple 're-disorganisation'*

## Objectives

Strategy to improve guideline adherence in one of:  
*Diabetes control; Blood pressure control; Anticoagulation in atrial fibrillation; Risky prescribing (esp. around avoiding adverse effects of NSAIDs & anti-platelet drugs)*

Process evaluation, aimed to examine:

1. How strategy was received and enacted
2. Whether strategy became embedded into routines or had unintended consequences

## Implementation Strategy



1. Audit and feedback (quarterly reports and computerized searches)
2. Educational outreach with pharmacist support
3. Clinical prompts and reminders

## Methods

**Sample:** 8 general practices in West Yorkshire, 2 practices per clinical indicator

**Data collection:** Observations, 2 rounds of staff interviews, end of study group interviews, document analysis, fidelity survey

**Analysis:** Framework approach, using Normalization Process Theory (NPT)

### 'Dale' Practice (Diabetes Control – Missed Opportunities)

**Competing priorities; poor differentiation & collective action**

*Lead GP thought they had been more proactive with patients in recent times & more conscious of all three targets as goals. He said they had been working on them anyway*

*Administrator said that if they had included her from the beginning, she could have given them support, but everyone had thought it was a clinical intervention*

### 'Treetop' Practice (Risky Prescribing – Team Working)

**Coherent, shared understanding of work; Clearly defined roles**

*Lead GP said we realised where we were deficient (...) it's good to have other people to compare against cos you're actually working quite a lot in isolation*

*The GP said everybody knew about it, and all the prescribers knew about it, and everybody got reminded about it*

## Implications

Targeted guideline made a difference: 'Control' guidelines were harder to implement than 'Prescribing' ones  
Involving whole practice provided extra resources & checks; not all practices interpreted intervention this way  
Practices prioritized pre-existing work patterns: staff felt they were already working to capacity & resisted change  
Analyzing longitudinal data using NPT enabled us to track implementation as a non-linear dynamic process